

# Public Document Pack



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## **PLYMSTOCK AREA COMMITTEE**

**DATE: MONDAY 15 MARCH, 2010**  
**TIME: 6.00 P.M.**  
**PLACE: ELBURTON METHODIST CHURCH HALL, SPRINGFILED RD, PLYMOUTH, PL9 8PR\***

### **Committee Members–**

Councillor Mrs. Pengelly, Chair.  
Councillor Michael Leaves, Vice-Chair.  
Councillors K. Foster, Mrs. Foster, Viney and Wigans.

### **Co-opted Representatives-**

Mr. S. Johnson Colliers CRE – Plymstock Broadway Traders  
Dr. B. Cooper – Resident (Radford Ward)

***Members are invited to attend the above meeting to consider the items of business overleaf.***

***\*A location map of the venue is included within the agenda pack.***

BARRY KEEL  
CHIEF EXECUTIVE

**PLYMSTOCK AREA COMMITTEE**  
**PART I (PUBLIC COMMITTEE)**

**AGENDA**

**1. APOLOGIES**

To receive apologies for non-attendance submitted by Committee Members.

**2. DECLARATIONS OF INTEREST**

Members will be asked to make any declarations of interest in respect of items on this agenda.

**3. MINUTES (Pages 1 - 4)**

The Committee will be asked to confirm the minutes of the meeting held on 18 January, 2010.

Please note any questions relating to these minutes can be asked under question time for members of the public.

**4. CHAIR'S URGENT BUSINESS**

To receive reports on business which, in the opinion of the Chair, should be brought forward for urgent consideration.

**5. POLICING ISSUES**

Representatives from the Devon and Cornwall Constabulary will report on any relevant local issues.

**6. MOUNT BATTEN TOWER UPDATE TO FOLLOW**

The Director for Corporate Support will submit a progress report in respect of Mount Batten Tower.

**7. PLYMOUTH GOLF CENTRE TO FOLLOW**

The Director for Development and Regeneration will submit a report on lighting levels at the Golf Centre on Haye Road.

**8. LOCALITY WORKING: NEXT STEPS (Pages 5 - 10)**

The Committee will receive an update report in respect of locality working.

**9. STREET NAMING AND NUMBERING (Pages 11 - 14)**

The Director for Corporate Support will submit a report on renaming a section of Howard Road to Garden Village.

**10. LOCAL ENVIRONMENT FUND TO FOLLOW**

The Committee will receive an update on expenditure from the Local Environment Fund.

**11. QUESTIONS FROM MEMBERS OF THE PUBLIC (Pages 15 - 16)**

The Committee and Officers will respond to questions from members of the public attending the Committee. Any question not answered shall be the subject of a written response within ten working days.

**12. EXEMPT BUSINESS**

To consider passing a resolution under Section 100(A)(4) of the Local Government Act 1972 to exclude the press and public from the meeting for the following item(s) of business on the grounds that it (they) involve(s) the likely disclosure of exempt information as defined in paragraph(s) of Part I of Schedule 12A of the Act, as amended by the Freedom of Information Act 2000.

**PART II (PRIVATE COMMITTEE)**

**AGENDA**

**MEMBERS OF THE PUBLIC TO NOTE**

that under the law, the Committee is entitled to consider certain items in private. Members of the public will be asked to leave the meeting when such items are discussed.

NIL

*Schedules of planning applications received in respect of the Committee's two Wards are attached for Members' information only. Copies of the schedules will be available for inspection by members of the public at the meeting.*

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## Plymstock Area Committee

Monday 18 January, 2010

### PRESENT:

Councillor Mrs. Pengelly, in the Chair.  
Councillor Michael Leaves, Vice-Chair.  
Councillor Viney.

Co-opted Representatives: Dr. Cooper and Mr. Johnson.

Apologies for absence: Councillors Mrs. Foster, K. Foster and Wigans.

The meeting started at 6.00 p.m. and finished at 7.05 p.m.

*Note: At a future meeting, the committee will consider the accuracy of these draft minutes, so they may be subject to change. Please check the minutes of that meeting to confirm whether these minutes have been amended.*

### 40. DECLARATIONS OF INTEREST

There were no declarations of interest made in accordance with the Code of Conduct.

### 41. MINUTES

Resolved that the minutes of the meeting held on 9 November, 2009, be confirmed as a correct record.

### 42. CHAIR'S URGENT BUSINESS

There were no items of Chair's Urgent Business.

### 43. POLICING ISSUES

Sergeant Gordon was in attendance to report on local policing issues. The Committee was advised that –

- (i) there had been a major incident in Colebrook, Plympton, following a fire at the local garage. It had been necessary to evacuate some residents and much of Colebrook had been closed off for the day. Investigations into the cause of the fire were continuing;
- (ii) there had been a year-on-year downward trend in respect of general crime and this was continuing. Whilst anti-social behaviour had been a regular PACT priority over recent years, statistics and anecdotal evidence now suggested that this no longer need be the case;
- (iii) following the success of the multi-agency Days of Action in 2009, two further events would be held in April and October of this year – dates for which should be available to report to the next meeting;
- (iv) the Devon and Cornwall Constabulary were running courses to aid 'silver surfers' negotiate their website. A course in Plympton had been particularly successful and a similar one was to be arranged for Plymstock residents. Councillors and members of the public were encouraged to take a look at the website which held a lot of useful local information.  
[www.devon-cornwall.police.uk](http://www.devon-cornwall.police.uk)

In addition to the Police report, the Committee heard –

- (v) of a scam being operated by an individual claiming to recently have been bereaved and trying to raise money for a train fare to Scotland;
- (vi) concerns from a local resident at the lack of action taken by either the Police or the City Council over the creation of an unofficial mountain bike circuit in Buddle Wood. It was further reported that the wood was protected by a byelaw and that significant damage had been caused to trees and the general appearance of the wood.

The Chair thanked Sergeant Gordon for his report and attendance.

Resolved that Councillors Michael Leaves and Viney investigate the creation of a mountain bike circuit with the Parks' Department and the Police.

#### 44. **PLYM YOUTH FORUM**

The Chair reported that this item was being deferred in order to allow the students more time to concentrate on their 'A' level studies. It was hoped that the presentation would be brought to the next meeting of the Committee.

#### 45. **RADFORD HIDE UPDATE**

Further to minute 29, Councillor Michael Leaves reported that no further problems had been reported since the last meeting. The gate to Radford Woods continued to be locked at night and opened in the morning, but this had not meant to be a long-term solution and was proving to be costly. As an interim measure, Services for Children and Young People had agreed to help with the cost of locking and opening the gate as the Hide was an educational facility.

Resolved that finding a long-term solution to locking and unlocking the gate at Radford Woods be delegated to the Parks' Manager, in consultation with the Chair and Vice-Chair.

#### 46. **LOCAL ENVIRONMENT FUND**

The Local Environment Fund Project Manager submitted a report advising Committee –

- (i) of new funds which had recently been made available in the sum of £773;
- (ii) that there would be no carry forward of funds not spent by 31 March, 2010.

Councillor Leaves confirmed that he and his Radford Ward colleagues were committed to the removal of the disused pipes on Mount Batten beach, however, this would be subject to the consent of South West Water.

Resolved that –

- (1) details of projects and expenditure incurred during 2009/2010 be presented to the next meeting;
- (2) any new proposals be forwarded to the Democratic Support Officer for submission to the next meeting.

#### 47. **FUTURE AGENDA ITEMS**

Resolved that the following issues be included on the agenda for consideration at a future meeting –

- Progress with road markings at Stamford Lane / Tapson Drive
- Street Pastor work

#### 48. **QUESTIONS FROM MEMBERS OF THE PUBLIC**

The Committee considered questions from members of the public on the following matters –

- (i) lack of assistance at compost disposal site due to staff all being on-break together;
- (ii) Broadway Car Park –
  - speeding
  - use as a short cut
  - pedestrian safety
  - signage
- (iii) PCC surveillance techniques;
- (iv) South West Regional Assembly (SWRA);
- (v) future of area committees;
- (vi) Plymstock Swimming Pool;
- (vii) safety of wind turbines at Coombe Dean School;
- (viii) community facilities for those with learning / mental disabilities;
- (ix) lighting at the golf driving range on Haye Road.

Responses were provided as follows –

- (a) with regard to (i) above, Councillor Leaves would investigate as Cabinet Member with responsibility for Waste;
- (b) with regard to (ii) above, Councillors Mrs. Pengelly and Viney would raise the concerns with the Cabinet Member for Transport possibly with a view to giving consideration to creation of a Traffic Regulation Order;
- (c) with regard to (iii) above, a written response would be sought from the relevant department;
- (d) with regard to (iv) above, the SWRA had cost in the order of £6m per annum and had now been replaced by South West Councils. The City Council's appointed representatives were Councillors Martin Leaves and Fry. Councillor Mrs. Pengelly would find out whether reports or minutes from the meetings were publicly available and pass to the elector concerned;
- (e) with regard to (v) above, consideration was being given to Locality Working (a report on which had been submitted to the 21 September meeting). This would involve joint meetings with not only the Police but health and adult social care, education and the third sector;
- (f) with regard to (vi) above, a written response would be sought from the relevant department;
- (g) with regard to (vii) above, the Cabinet Member for Children and Young People would be recommended to arrange for a health and safety visit to be undertaken at the school to assess the risk;
- (h) with regard to (viii) above, various facilities were available in the City. A relevant point of contact would be provided direct to the elector concerned;
- (i) with regard to (ix) above, Councillor Viney reported that the matter had been investigated and the angle of the lighting had been lowered. As a result he believed that no further action was necessary. Sergeant Gordon added that he regularly drove

through Stagg Lodge in the evenings and did not consider the lighting to be hazardous to drivers. Councillor Viney stated that he would check to see whether any further action was outstanding in this regard.

49. **DATE AND VENUE OF NEXT MEETING**

The next meeting would be held at 6.00 p.m. on Monday 15 March, 2010, at Elburton Methodist Church, Springfield Road, Elburton, Plymouth.

50. **EXEMPT BUSINESS**

There were no items of exempt business.



## Locality Working

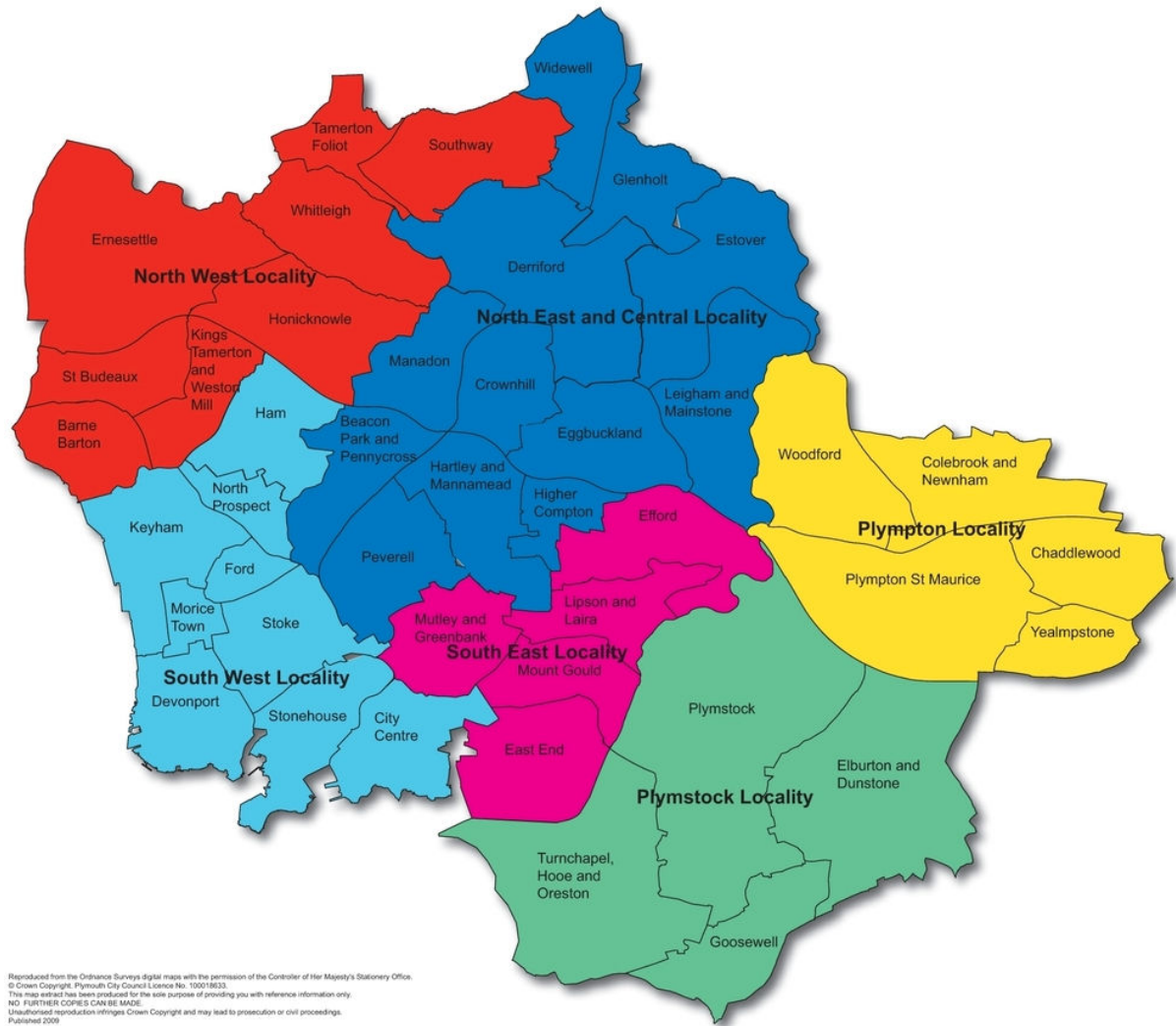
**This document is available in other languages and in accessible formats,  
please contact 01752 304026**

### 1. Introduction

- 1.1 In the Autumn last year all Area Committees were consulted on proposals for 'Locality working', which aims to improve public engagement and improve the way service providers work together. A meeting of the full Council on 1<sup>st</sup> February 2010 decided to introduce Locality working from June 2010. The paper explains the transition to Locality Working and provides answers to possible questions that members of the Committee might have.
- 1.2 As a result of the decision, this is the last Area Committee cycle arranged.

### 2. The Locality Working Model Agreed by Council on 1<sup>st</sup> February 2010

- 2.1 Locality Working involves changes to the way the City Council and its partners engage with the public and delivers services. The 'Locality working model' aims to improve the way we work with other service providers (such as Health and Police), to respond to issues identified by communities, and to deliver solutions in liaison with councillors.
- 2.2 The Local Strategic Partnership (LSP) has identified six 'Localities' within Plymouth, so that services can organise around consistent boundaries. Each Locality consists of a number of Plymouth's 43 Neighbourhoods which are based on well-established natural boundaries, recognised by local people. A map of Plymouth Localities and Neighbourhoods is set out below.
- 2.3 Locality Service Co-ordination Teams are being set up, involving practitioners from the following key services: Community Safety, Children and Young People, Health and Adult Social Care and Street Services. Each of the six Localities will have its own Team led by a senior Locality Team Manager. The Team will be dedicated to responding to priorities which need joint agency working to resolve.
- 2.4 Each Locality Service Co-ordination Team's agenda will be set by ward councillors, working with Police and Health Sector partners. They will be responsible for identifying priorities and agreeing solutions with the Team Manager. To help identify priorities, councillors will be invited to attend Neighbourhood Partners & Communities Together (PACT) meetings and be guided by a range of other community views and issues expressed within the Neighbourhood.
- 2.5 The existing Area Committee system will be replaced by Neighbourhood level community engagement.



Map of Plymouth Localities and Neighbourhoods

### 3. Questions and Answers

#### How will residents be able to make their views known about service provision?

- 3.1 There will be a number of opportunities available within each Neighbourhood, tailored according to local circumstances. In the short term these include the following:
- ‘Partners and Communities Together’ (PACT) public meetings and events (see 3.4 below)
  - Commenting on-line, using the Council’s website [plymouth.gov.uk](http://plymouth.gov.uk) select ‘comment’ then ‘Have Your Say’
  - Contacting Councillors via the Council’s Contact Centre telephone 01752 668000 or using the Council’s website [plymouth.gov.uk](http://plymouth.gov.uk) select ‘Council and democracy’ then ‘Councillors and Committees’ then ‘Councillors’.
- 3.2 Members of the public who have attended Area Committee meetings will be able to get involved in their PACT events close to where they live.

### Which Neighbourhoods are covered by this Area Committee and its Wards?

<i>Area Committee</i>	<i>Neighbourhood covered by Area Committee</i>
Plymstock	Elburton & Dunstone Goosewell Plymstock Turnchapel, Hooe & Oreston

<i>Ward</i>	<i>Councillor</i>	<i>Neighbourhood covered by Ward</i>
Plymstock Dunstone	Vivien Pengelly David Viney Kevin Wigans	Elburton & Dunstone Goosewell Plymstock
Plymstock Radford	Wendy Foster Ken Foster Michael Leaves	Plymstock Turnchapel, Hooe & Oreston

### Which Neighbourhood do I live in?

- 3.3 You can check this using the 'Plymouth Informed' web-site:  
<http://www.plymouth-informed.org.uk>: enter the site, select 'Search', enter your post code, select 'Get map', select 'Boundaries', select 'Neighbourhoods', then direct pointer to map and the Neighbourhood name will be identified. Alternatively, you can email [plyminfd@plymouth.gov.uk](mailto:plyminfd@plymouth.gov.uk) advising your post code in your query, or call the Council's Contact Centre telephone 01752 668000.

### When are the next PACT meetings in our Neighbourhoods?

- 3.4 PACT events are currently arranged by the Neighbourhood Policing Team. They include public meetings, panels, surgeries and street surveys, dependent on what works best for involving local people in a particular area. This mix of engagement opportunity will continue, but with more support from the City Council.
- 3.5 Details of forthcoming PACT meetings and events are advertised in the local area by Devon and Cornwall Police and can be found on the Neighbourhood Policing website:  
<http://neighbourhoodpolicing.devon-cornwall.police.uk/Pages/FindMyNeighbourhood.aspx> , search by Neighbourhood or post code. Alternatively, contact Devon and Cornwall Constabulary (Non-emergency calls – 24 hours – 08452 777444), supplying your Neighbourhood name or post code.
- 3.6 An update on PACT meetings to be held in the area will be reported at the Committee meeting.

### **How were Neighbourhoods agreed?**

- 3.7 Neighbourhoods were defined back in 2001 following public consultation and councillor involvement. In particular they were to be the basis for data gathering and neighbourhood renewal initiatives. They were defined primarily on the basis of 'best fit' for neighbourhood identity purposes, reflecting both physical and community boundaries, rather than political (ward) boundaries, which in some cases did not reflect community identity.
- 3.8 Since that time data has been collected and assigned on a Neighbourhood basis, and Neighbourhoods have formed the 'building blocks' for the City, used by City Council departments, Police and Health, for a range of data and information purposes, and for more easily identifying, for example, pockets of deprivation.

### **How were Localities agreed?**

- 3.9 Neighbourhoods are too small for most administrative and service delivery purposes. With the drive to achieve better service co-ordination across public sector, whilst at the same time relating to reasonably local areas, Localities offer a way forward. The lead came from partners within the Local Strategic Partnership (LSP), which represents public, private and Third sector organisations across the city. An assessment was carried out by Plymouth Analysts' Network to develop a proposal that took into account existing working arrangements and socio-economic factors.
- 3.10 Following this assessment, Locality boundaries were agreed by the Local Strategic Partnership Executive at their meeting on 20<sup>th</sup> August 2008, and this was endorsed by a meeting of the LSP Board on 19<sup>th</sup> September 2008.
- 3.11 A number of services have already adopted Localities as the basis for their organisational and data collection needs. Examples include Children and Young People's services, Health visitors, and Town Planning. Adult Social Care and related NHS services and Police and Community Safety are also moving that way.

### **Have people been consulted on the proposals?**

- 3.12 The proposals have been developed following public consultation between July-October last year. Although the LSP had taken a decision on Localities, no decision had yet been taken on how this might affect Plymouth City Council and other service providers. Any decision needed to go through the full democratic processes. This is reflected in the decision eventually taken by Full Council on 1<sup>st</sup> February 2010. In addition Locality working was subject to consideration through the Overview and Scrutiny process.

### **What did people say?**

- 3.13 The response can be summarised as follows:

- Support for the concept of a Service Coordination Team in each Locality, with representation from key services as a way of improving joining up of service delivery
- Support for the appointment of a Locality lead for each Service Coordination Team; these people to be drawn from a variety of LSP partners' senior staff
- Area Committees are generally not operating well as a means of community engagement, but that original proposals to establish new Partnerships based on Locality boundaries would not be any more effective, because Localities are too big and too diverse as an effective unit for engagement
- Community engagement is only likely to be effective at Neighbourhood level, therefore strong support for improving community engagement at this level, and a recognition that this need not be through very formal processes
- A view that meetings alone are not an effective way of engaging some people, particularly young and 'seldom heard' people
- Improved mechanisms are needed to support councillors as advocates of their communities and to get local issues resolved.

### **When will Locality working be introduced?**

3.14 Locality working is due to be launched in June 2010. The March 2010 Area Committees are the last ones arranged.

## **4. Conclusion**

- 4.1 The proposed model of Locality Working has potentially significant benefits for Plymouth, in respect of improved service delivery and effective use of resources. Inevitably the detail will evolve according to local circumstances, priorities and needs. Generally, however, the proposals take on board consultation feedback and they align very closely with the Overview & Scrutiny Management Board's recommendations. Proposals can be implemented without additional impact on the Council's budget and will help address its Corporate Improvement Priorities.
- 4.2 Any undertaking of this kind will not operate perfectly from the start, and implementation will be kept under review, with a formal review undertaken after 12 months of implementation.

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## CITY OF PLYMOUTH

**Subject:** Street Naming & Numbering – Renaming of a section of Howard Road, Plymouth

**Committee:** Plymstock Area Committee

**Date:** 15<sup>th</sup> March 2010

**Cabinet Member:** Councillor Bowyer

**CMT Member:** Director of Corporate Support

**Author:** Laura Thomas, Street Naming & Numbering Officer

**Contact:** Tel: 01752 304232  
Email: streetname&numbering@plymouth.gov.uk

**Ref:** 9/SNN/G – PK 2/09-10

**Part:** Part 1

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**Executive Summary:**

It became evident that there was an anomaly with regards to the correct official naming of the section of public highway that stretches from Billacombe Road to Stentaway Road. The Council's Highways Department record this stretch of road as part of 'Howard Road'. The National Street Gazetteer records it as 'Pleasure Hill'. The properties fronting onto this section of road are officially addressed as 'Garden Village'. To eradicate this naming anomaly the section of Howard Road was rename 'Garden Village'. The renaming does not affect any property addresses.

The Plymstock Radford Ward Councillors were consulted and approved this renaming.

Public Health Act Notices were displayed for a period of 21 days inviting that any person aggrieved by the proposed name change should lodge an appeal at the Plymouth Magistrates Court. No appeals were lodged. This renaming became effective on 1<sup>st</sup> March 2010 and new street nameplates have been installed.

Drawing Number PN/984/118 is attached to this report.

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**Corporate Plan 2008-2011:**

Continuing to improve the city's built and natural environment by providing identification for residents and visitors to find their way around the City. This conforms to our objective of promoting community safety.

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**Implications for Medium Term Financial Plan and Resource Implications:  
Including finance, human, IT and land**

Placement of street nameplates is included within the street naming and numbering annual budget.

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**Other Implications: e.g. Section 17 Community Safety, Health and Safety, Risk Management, Equalities Impact Assessment, etc.**

The street naming and numbering function and maintenance of nameplates are statutory requirements carried out by the City Council under the Public Health Act 1925.

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**Recommendations & Reasons for recommended action:**

It is recommended that the Committee note that a section of Howard Road has been renamed as 'Garden Village'

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**Alternative options considered and reasons for recommended action:**

N/A

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**Background papers:**

File 9/SNN/G

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**Sign off:**

Head of Fin		Head of Leg		Head of HR		Head of AM	NS	Head of IT		Head of Strat Proc	
Originating SMT Member											



## **1.0 Background**

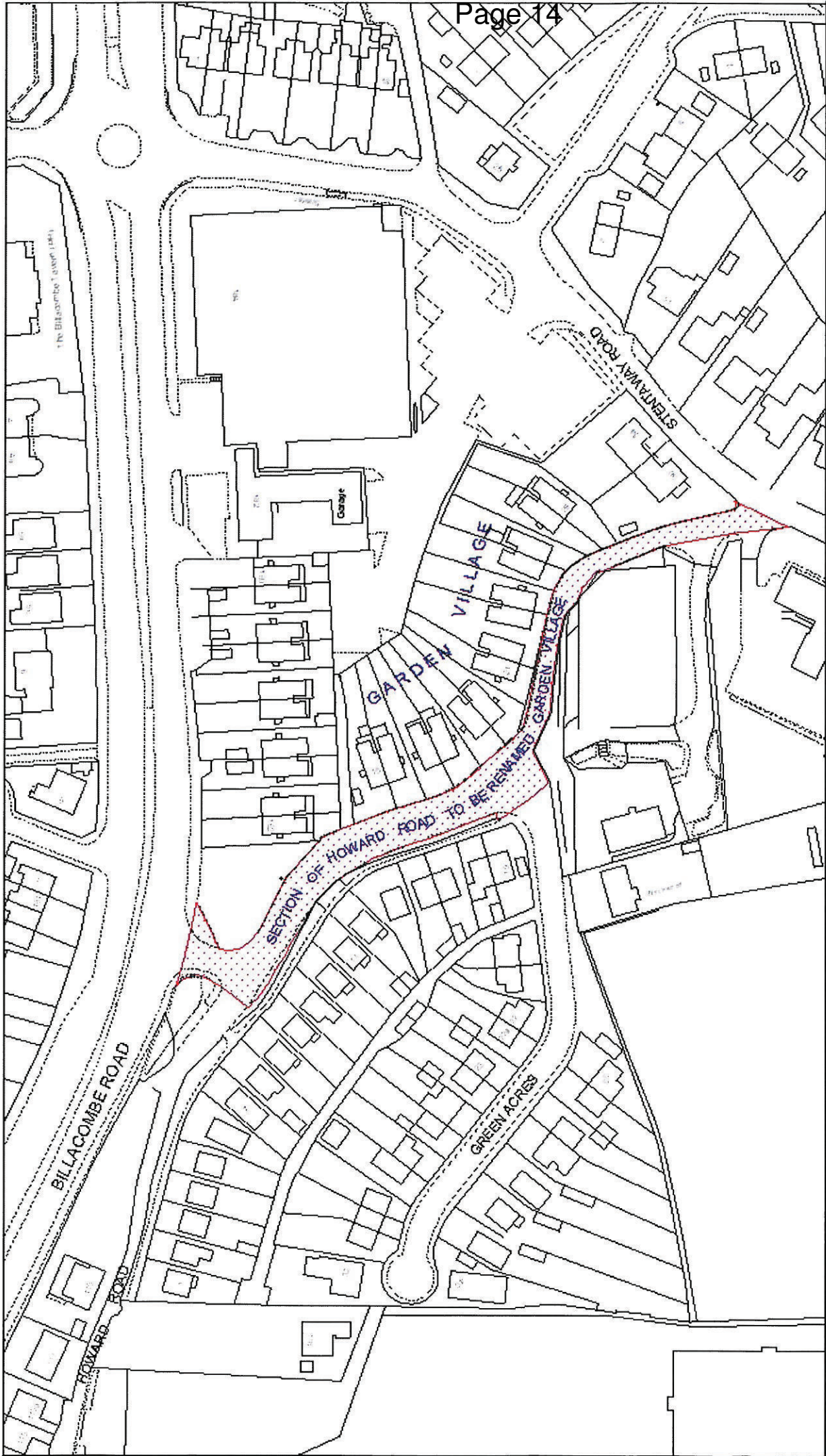
- 1.1 The City Council is required under statute to give written notice of any objection to a proposed street name within one month after receipt of the proposed name.
- 1.2 A fee is charged to developers for the street naming and numbering advisory service that is provided by this City Council. Any delays in confirming the street naming and numbering for new developments has a major impact on the utilities providing their services to the development.
- 1.3 With the exception of principal routes and major streets within the City Centre, the naming of new roads and approval of renaming and/or renumbering schemes is delegated to Officers, subject to the agreement of the respective Ward Councillors.
- 1.4 A report of any action taken under delegated powers is to be submitted to the relevant Area Committee for information.

### **Report:**

## **2. Renaming of a section of Howard Road, Plymstock, Plymouth – Drawing No. PN/984/118**

- 2.1 It became evident that there was a naming anomaly with regards to the correct official naming of the section of Public Highway that stretches from Billacombe Road to Stentaway Road.
- 2.2 The Council's Highways Department record this stretch of road as part of 'Howard Road'.
- 2.3 The National Street Gazetteer records it as 'Pleasure Hill'.
- 2.4 The properties fronting onto his section of road are officially addressed as 'Garden Village'
- 2.5 To eradicate this naming anomaly it was considered necessary to rename the road 'Garden Village'.
- 2.6 The renaming does not affect any property addresses.
- 2.7 The Plymstock Radford Ward Councillors were consulted accordingly and approved the renaming.
- 2.8 Public Health Act Notices were drawn up and displayed on site for a period of 21 days inviting any person aggrieved by the renaming to lodge an appeal at the Plymouth Magistrates Court. No appeals were lodged.
- 2.9 All statutory bodies have been informed of this renaming which became effective on 1<sup>st</sup> March 2010. New Street Nameplates have been installed.





# STREET NAMING AND NUMBERING

Proposed Renaming of a Section of  
Howard Road  
Plymouth

Scale  
Not to Scale

Date  
November 2009

Drawing No  
PN/984/118



A BROOME  
DIRECTOR FOR CORPORATE SUPPORT  
CIVIC CENTRE  
PLYMOUTH PL1 2AA



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**WRITTEN RESPONSES TO ELECTOR'S QUESTIONS FROM THE  
MEETING HELD ON 18 JANUARY, 2010**

**DIRECTOR FOR CORPORATE SUPPORT**

**Q1 PCC Surveillance Techniques**

**A1** Surveillance can be overt or covert.

**Overt:**

Staff whilst undertaking their job role can inform citizens whether children or adults, that their behaviour or communications are being monitored. Staff are provided with guidance on complying with the requirements of the Human Rights Act Article 8 'right to respect for private and family life' when undertaking overt monitoring.

**Covert surveillance:**

The Council is required to operate within the requirements of the Human Rights Act and in order to clarify the circumstances of when the Human Rights Act applies subsidiary legislation was enacted which was principally the Regulation of Investigatory Powers Act 2000 (RIPA).

The Council only allows staff to undertake covert surveillance according to the requirements of RIPA.

**Response to Question 1:**

**Who initiates?**

An application for covert surveillance is 'initiated' by a Council case officer when the evidence that is required to support the Council's duty to enforce the law or to bring a prosecution will not be available by other means.

The case worker initiates the application for covert surveillance, then the line manager checks the application and then an approved Authorising Officer directs the covert surveillance that can be undertaken and the time scale for the surveillance.

**Response to Question 2:**

**How much does it cost?**

A separate response has been sent to this question.

**Response to Question 3:**

**On what grounds is it used?**

There is only one ground that is available to the Council – 'For the purpose of preventing or detecting crime or of preventing disorder'

**Response to Question 4:**

**How successful is it in value for money?**

A separate response has been sent to this question.

The number of covert surveillance applications for 2009 and the service area is in the following table:

<b>Service Team</b>	<b>Authorisation Date</b>	<b>Cancellation Date</b>
Anti Social Behaviour Unit	20/01/2009	09/02/2009
Anti Social Behaviour Unit	21/01/2009	06/02/2009
Benefits Investigation Team	28/01/2009	24/02/2009
Anti Social Behaviour Unit	18/12/2009	04/01/2010